

**K-11053(5313)/29/2020-LH/16264**  
**Government of India**  
**Ministry of Fisheries, Animal Husbandry & Dairying**  
**Department of Animal Husbandry & Dairying**

Krishi Bhavan, New Delhi  
22<sup>nd</sup> February 2023

**ORDER**

**Sub: Revision of cost norms for charges for vaccination, ear tagging and for data uploading under National Animal Disease Control Programme (NADCP) (and now LHDCP) for control of FMD and Brucellosis**

The undersigned is directed to convey the revised cost norms for charges for vaccination, ear tagging and for data uploading under National Animal Disease Control Programme (NADCP) (and now LHDCP) for control of FMD and Brucellosis as approved by Finance Secretary & Secretary (expenditure), the details of which are as under -

- i. The revised rates for remuneration per animal for FMD and Brucella as given in the table below:

Activity	Item	Revised rate of remuneration per animal in all States/UTs (Including uploading on INAPH) (Rs.)
Ear tagging and registration in INAPH for large animals including pigs	Ear Tagging	3.50
Ear tagging and registration in INAPH for small animals	Ear Tagging	2.50
Vaccination of large animals including pigs	FMD vaccination	5.00
Vaccination of Small animals	FMD vaccination	3.00
Vaccination against Brucella	Brucella vaccination	5.00

- ii. The **revised rates of remuneration will be applicable w e f 16/02/2023**
- iii. Remuneration will be released to States/UTs based on achievement of 50% targets
- iv. The remuneration for various activities should be paid through Aadhar-based DBT and the data should be shared with PFMS
- v. Data for each activity should be uploaded on INAPH within 24 hours of completion of activity. Further, release of remuneration will be linked to INAPH data uploading
- vi. Besides vaccination data, States should capture data of disease prevalence and vaccination failures too
- vii. Other conditions / instructions communicated from time to time on the aforementioned subject also stands.



(Dr. Sunit Nayak)  
Joint Commissioner (LH)

Copy to –

- a) ACS / Principal Secretary/ Secretary Animal Husbandry Department (all States/ UTs)  
b) Director / Commissioner Animal Husbandry Department (all States/ UTs)  
c) CEO LDBs

**F.No. 5(7)/PFC-I/2019**  
**Ministry of Finance**  
**Department of Expenditure**  
**PFC-I Division**  
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North Block, New Delhi  
Dated 16<sup>th</sup> February, 2023

**OFFICE MEMORANDUM**

**Subject: Minutes of the Expenditure Finance Committee (EFC) meeting held on 24.1.2023 to consider the proposal of the DAHD for revision of cost norms for charges for vaccination, ear tagging and for data uploading – reg.**

The undersigned is directed to refer to the EFC meeting held on 24<sup>th</sup> January, 2023 on the above mentioned subject.

2. The approved minutes of the EFC meeting to consider the proposal for revision of cost norms for charges for vaccination, ear tagging and for data uploading under the chairmanship of Finance Secretary (Expenditure) are forwarded herewith for necessary action.

3. This issues with the approval of Finance Secretary & Secretary (Expenditure).

Encls. : *As above.*

*Prateek k R*  
*16/2/23*  
(Prateek Kumar Singh)  
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**Secretary,**  
**Department of Animal Husbandry & Dairying (DAHD),**  
**Ministry of Fisheries, Animal Husbandry & Dairying,**  
**Krishi Bhawan, New Delhi.**



**Minutes of Expenditure Finance Committee (EFC) meeting to consider the proposal for revision of cost norms for charges for vaccination, ear tagging and data uploading under Livestock Health and Disease Control Programme (LHDCP) of the Department of Animal Husbandry & Dairying (DAHD) held under the Chairmanship of Finance Secretary & Secretary (Expenditure).**

A meeting of the Expenditure Finance Committee (EFC) was held on 24<sup>th</sup> January, 2023 at 3:00 PM in FRESCO (169-D), North Block, New Delhi under the chairmanship of Finance Secretary and Secretary (Expenditure) to consider the proposal for revision of cost norms for charges for vaccination, ear tagging and data uploading under Livestock Health and Disease Control Programme (LHDCP) of the Department of Animal Husbandry & Dairying (DAHD). List of participants is at Annexure-I.

2. At the outset, the Finance Secretary and Secretary (Expenditure) welcomed the participants. Secretary, DAHD stated that considerable proportion of the activities of ear tagging, vaccination etc. is carried out through outsourced staff. However, there is considerable shortage of such outsourced ear tagging personnel/vaccinators interested in carrying out the activities due to low rates of remuneration for ear tagging, vaccination etc. prescribed in the scheme guidelines. He further stated that shortage of vaccine was earlier also a reason for slow off take of the scheme. However, now the Department has sufficient stock of vaccines available.
3. Joint Secretary (Livestock Health), DAHD made a presentation giving the background of the proposal. He stated that vaccination for FMD and Brucella is done under National Animal Diseases Control Programme (NADCP). NADCP has since merged with Livestock Health & Disease Control scheme (LH&DC) and renamed as Livestock Health & Disease Control Programme (LHDCP) by approval of the Cabinet on 14<sup>th</sup> July, 2021. He stated that in the last NSC meeting in September 2021, more than 15 States (including the NER States, Bihar, Jharkhand, Gujrat, UP, Uttarakhand, etc.) have requested for enhanced remuneration. The proposed revised rates for vaccination, ear tagging and data uploading on Information Network for Animal productivity and Health (INAPH) portal have been calculated based on the requests received and the number of animals that could be covered in one day by ear tagging personnel/vaccinators during the campaign period when vaccination is done in a mission mode. The proposed revised rates were recommended by the National Steering Committee (NSC) for NADCP on 2<sup>nd</sup> September, 2021 and are placed before the EFC for consideration. Thereafter, the chairman sought comments from representatives of the other Ministries on the proposal of DAHD.
4. Principal Scientist, Indian Council of Agricultural Research (ICAR) mentioned that vaccination against FMD is very crucial as it is a national level vaccination programme, which requires intensified vaccination to enable eradication of FMD from the country in the given time frame. This will have significant economic impact on trade in livestock products. It is important that the functionaries at the ground level viz. ear tagging personnel/ vaccinators are adequately incentivised to carry out the vaccination under requisite cold chain conditions, carry out ear tagging and ensure that the vaccination data is captured appropriately. Accordingly, ICAR fully supports the proposal of the Department (DAHD).

*Pitambar Kumar*  
16/2/23



5. **Senior Advisor, NITI Aayog** made the following remarks –

- i. The huge increase proposed in the incentive payment to Vaccinators is not supported. The analogy proposed to be drawn with MNREGA workers for determination of incentive payment is not valid considering that vaccinators are volunteers and not workers engaged on daily wages. The income from incentive payment for vaccination is not expected to be the only source of income of the vaccinators. This is confirmed by independent studies such as one by the World Bank which states that some Pashu Sakhis can earn a monthly income of Rs 10,000/- to Rs 20,000/- pm. Moreover, even though the increase is proposed to be funded from savings in the existing scheme period, it will lead to a higher outgo in the next scheme period. Equating with MNREGA wages will convert incentives into entitlements, which is not sustainable in the long term. He also suggested that an appropriate proportion of the incentive should be charged from the beneficiaries as it will inculcate a culture for payment for such services in the long term and also support the volunteers (PashuMitras/PashuSakhis etc) trained for delivering various services.
- ii. The increase in payment, if any, should be linked to outcomes. For instance, full immunisation requires multiple vaccinations (eg FMD, Brucellosis, deworming). Therefore, a higher payment could be made for the last dose and a smaller payment for the initial doses. This will incentivise achievement of outcomes instead of simply the outputs.
- iii. He pointed out that there is a significant mismatch between the data of vaccinations quoted in the EFC and the data as available on the INAPH website. The payments of incentives should be linked to updation of data on the INAPH portal.
- iv. The incentive component of the scheme should be treated as a Centrally Sponsored Component like other related components of the scheme which are to be shared between the Centre and the States, such as the O&M expenses for the Mobile Veterinary Units.

6. **Additional Secretary (PF-S), Department of Expenditure** made the following remarks:

- i. The charges payable for vaccination, ear tagging under National Animal Disease Control Programme (NADCP) were approved in 2019-20. Further, the NADCP scheme was merged with LHDC scheme in the EFC meeting held 15<sup>th</sup> December, 2020. If there was anomaly in rates of remuneration, the same should have been bought up by the Department in the EFC meeting on 15<sup>th</sup> December, 2020.
- ii. The proposed revision of cost norms for charges payable for vaccination, ear tagging and data uploading on INAPH platform under Livestock Health and Disease Control Programme is very high and are not supported. The shortfall in remuneration, if any, can be provided either by the State or by the beneficiary. Any increase in vaccination charges, if required, should be indexed to inflation.

*Peter h h*  
16/2/23

- iii. Total financial implication of the proposed revised charges (for vaccination, ear tagging and data uploading on INAPH portal) would be Rs. 1869.07 crore for the period 2021-22 to 2025-26. As per EFC memo, the funds required for vaccination, ear tagging and data uploading charges will be arranged from the allocations under LHDCP from savings under various components such as deworming which will now not be funded through NADCP component but through ASCAD component. The annual provision for deworming alone is around Rs. 834 crores under NADCP. In this regard, the dropping/ reducing provision for deworming and its affect on the main objective and intended outcomes of the scheme and consequently the efficiency of the vaccination need to be taken into account. The initial provision for de-worming component in the NADCP may be justified by DAHD.
- iv. The Department of Animal Husbandry & Dairying should have elimination strategy for eradication of Foot and Mouth Disease (FMD).
- v. Any revision in rates should be from prospective date.
- vi. The payment of charges for vaccination, ear tagging and data uploading should be through Aadhar based DBT.
- vii. The proposed rates were approved by National Steering Committee (NSC) of LHDCP headed by Secretary, DAHD for FMD and Brucellosis (in NADCP). However, the approval of NSC does not exist for PRC, CSF and other vaccinations.
- viii. The future liabilities of such steep increase in vaccination rates would be very high.
- ix. It was enquired if data entered for registration and ear tagging is portable and does it capture vaccination and treatment data also.
- x. Ear tagging and registration in INAPH/ data uploading should be made more systematic/uniform across regions and updated regularly (e.g. information regarding each vaccination, deworming should be updated/ uploaded). Further, DAHD should also capture data pertaining to vaccination failures (cattle getting sick despite vaccination) and disease prevalence. Same ear tag and unique ID should be operative in case of change in location of animals (in case of sales etc).

7. Following submissions were made by the Department of Animal Husbandry & Dairying:

- i. NADCP, initiated in 2019-20 and after some initial roadblocks because of COVID 19 pandemic situation as well as vaccine quality issues, has now overcome the hurdles. Currently, adequate quantity of the desired quality FMD vaccine is available and the current round of vaccination against Foot and Mouth Disease (FMD) will be completed shortly. However, there is an urgent need for adequate incentives required for the ground level implementers like ear tagging personnel and vaccinators.
- ii. A lot of lessons are learnt during the course of implementation of schemes and corrective measures are being taken. There is a strategy for FMD eradication and getting FMD free status as per international norms. If required FMD free zones will be explored for phase-wise eradication. It was clarified that there is time lag in recording

*Retish h Singh*  
15/2/23



data on INAPH which is further being improved under National Digital Livestock Mission (NDLM) which will have a larger, more efficient database for farmers, laboratories, and other stakeholders. This will include entries of the entire health and production status of the animal, entries of MVU calls made, treatment, diseases status etc. NDLM is planned to be rolled out nationwide in April 2023.

- iii. Joint Secretary, DAHD clarified that deworming is essential and is met from another component under the scheme on State-sharing basis. It was clarified that in EFC of 2021-22, it was categorically stated that NADCP would not be a part of the realigned LHDC as it has already been approved earlier. However, later on, NADCP was merged with LH& DC and renamed as LHDCP. He further clarified that the difference in the data is because latest field data from the States have been taken and there is time lag in uploading on INAPH. Efforts are being made to ensure that data is uploaded on real time basis. It was also emphasized that as the payment will be based on INAPH data, there will be little chance of leakage.

8. With respect to lag in time for entry of data on INAPH, Finance Secretary and Secretary (Expenditure) suggested that data may be entered within 24 hours/ next day of ear tagging/vaccination. He stated that revision of rates should be from prospective date. Further, the remuneration/bonus for vaccination should be linked with achievement of vaccination target. On the issues of contribution by farmers for vaccination charges, FS & Secretary (Expenditure) suggested that the matter may be examined by DAHD.

**9. After detailed discussions, the EFC recommended the following:**

- i. The rates for remuneration per animal for FMD and Brucella may be revised as given in the table below:

Activity	Item	Current rate of remuneration per animal in all States/UTs (Including uploading on INAPH) (Rs.)	Revised rate of remuneration per animal in all States/UTs (Including uploading on INAPH) (Rs.)
Ear tagging and registration in INAPH for large animals including pigs	Ear Tagging	2.5/-	3.5/-
Ear tagging and registration in INAPH for small animals	Ear Tagging	2.5/-	2.5/-
Vaccination of large animals including pigs	FMD vaccination	3/-	5/-
Vaccination of small animals	FMD vaccination	3/-	3/-
Vaccination against Brucella	Brucella vaccination	4/-	5/-

*Patel h s*  
16/4/23

- ii. The revised rate of remuneration will be applicable from prospective date.
- iii. DAHD should decide vaccination targets and the enhanced remuneration proposed in para 9(i) above should be released to States/UTs based on achievement of targets.
- iv. The extension of revised remuneration to other vaccination programmes of DAHD in addition to FMD and Brucella is not recommended. Other vaccination programmes should be implemented as per the current practice.
- v. The remuneration for various activities should be paid through Aadhar based DBT and the data should be shared with PFMS.
- vi. Data for each activity should be uploaded on INAPH within 24 hours of completion of activity. Further, release of remuneration should be linked to INAPH data uploading.
- vii. Unique ID of the animal should be portable enabling entry of data even if the animal is taken to other district or State. Besides vaccination data, DAHD should capture data of disease prevalence and vaccination failures too.

The meeting ended with vote of thanks to the Chair.

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*Pitch h Rm*  
*16/4/23*

**Annexure I**

**List of participants in the EFC meeting to consider the proposal for revision of cost norms of charges for vaccination, ear tagging and data uploading under Livestock Health and Disease Control Programme (LHDCP) held under the Chairmanship of Finance Secretary & Secretary (Expenditure) on 24.01.2023 at 3 PM in room No. 169-D (Fresco), North Block, New Delhi.**

**Dr. T. V. Somanathan, Finance Secretary (Expenditure) in Chair**

**Department of Animal Husbandry & Dairying**

1. Shri Rajesh Kumar Singh, Secretary
2. Shri Sanjiv Kumar, Additional Secretary & Financial Advisor
3. Shri Upamanyu Basu, Joint Secretary LH
4. Shri Harprit K Singh, Controller of Accounts
5. Ms. Anandi Venkateswaran, Director IFD
6. Dr Sujit Nayak, Joint Commissioner LH
7. Dr Anirban Guha, Assistant Commissioner LH

**Department of Expenditure**

1. Dr. Sajjan Singh Yadav, Additional Secretary (PF-S)
2. Shri Prateek Kumar Singh, Director (PFC-I)
3. Shir Rabi Ranjan, Deputy Director (PFC-I)

**NITI Aayog**

1. Shri Anurag Goyal, Senior Advisor

**Indian Council of Agricultural Research**

1. Dr Jyoti Misri, Principal Scientist

*Prateek Kumar Singh*  
16/1/23